



UNITED STATES ENVIRONMENTAL PROTECTION AGENCY
REGION 5
77 WEST JACKSON BOULEVARD
CHICAGO, IL 60604-3590
January 24, 2022

VIA EMAIL

Mr. Paul Guerra
The Toro Company
200 Sime Avenue
Tomah, WI 54660
paul.guerra@toro.com

Re: Consent Agreement and Final Order
Toro Company
U.S. EPA ID No.: WID030005243
Docket No: **RCRA-05-2022-0005**

Dear Mr. Guerra:

Attached please find a copy of the signed, fully executed Consent Agreement and Final Order (CAFO) in resolution of the above case. The original was filed with the Regional Hearing Clerk on January 24, 2022.

The Toro Company must pay the civil penalty in the amount of \$22,944 in the manner prescribed in paragraph 42 of the CAFO, and in the comment or description field of the electronic funds transfer state "The Toro Company" and the docket number RCRA-05-2022-0005. Toro's payment is due within thirty (30) calendar days of the effective date of the CAFO.

Thank you for your cooperation in resolving this matter.

If you have any questions or concerns regarding this matter, please contact Andrea Dierich, of my staff, at 312-353-6134 or dierich.andrea@epa.gov.

Sincerely,

MICHAEL
CUNNINGHAM

Digitally signed by
MICHAEL CUNNINGHAM
Date: 2021.12.29
16:39:10 -06'00'

Michael Cunningham, Supervisor
Compliance Section 1

Attachment

cc: Michael Ellenbecker, WDNR (michael.ellenbecker@wisconsin.gov)
Andrea Keller, WDNR (andrea.keller@wisconsin.gov)

**UNITED STATES ENVIRONMENTAL PROTECTION AGENCY
REGION 5**

In the Matter of:)	Docket No. RCRA-05-2022-0005
)	
The Toro Company, Inc.)	Consent Agreement and Final Order
Tomah, Wisconsin)	Under Section 3008(a) of the Resource
)	Conservation and Recovery Act,
U.S. EPA ID No.: WID030005243)	42 U.S.C. § 6928(a)
)	
Respondent.)	
<hr/>		

Consent Agreement and Final Order

Preliminary Statement

1. This is an administrative action commenced and concluded under Section 3008(a) of the Solid Waste Disposal Act, as amended, also known as the Resource Conservation and Recovery Act (RCRA), 42 U.S.C. § 6928(a), and Sections 22.13(b) and 22.18(b)(2) and (3) of the Consolidated Rules of Practice Governing the Administrative Assessment of Civil Penalties and the Revocation/Termination or Suspension of Permits (Consolidated Rules) as codified at 40 C.F.R. Part 22.

2. The Complainant is the Director of the Enforcement and Compliance Assurance Division, United States Environmental Protection Agency (U.S. EPA), Region 5.

3. Respondent is The Toro Company, Inc., a corporation doing business in the State of Wisconsin.

4. U.S. EPA provided notice of this action to the State of Wisconsin pursuant to Section 3008(a)(2) of RCRA, 42 U.S.C. § 6928(a)(2).

5. Where the parties agree to settle one or more causes of action before the filing of a complaint, the administrative action may be commenced and concluded simultaneously by the

issuance of a consent agreement and final order (CAFO). 40 C.F.R. § 22.13(b).

6. The parties agree that settling this action without the filing of a complaint or the adjudication of any issue of fact or law is in their interest and in the public interest.

Jurisdiction and Waiver of Right to Hearing

7. Jurisdiction for this action is conferred upon U.S. EPA by Sections 3006 and 3008 of RCRA, 42 U.S.C. §§ 6926 and 6928.

8. Respondent admits the jurisdictional allegations in this CAFO and neither admits nor denies the factual allegations in this CAFO.

9. Respondent waives its right to request a hearing as provided at 40 C.F.R. § 22.15(c), any right to contest the allegations in this CAFO, and its right to appeal this CAFO.

Statutory and Regulatory Background

10. Pursuant to Sections 3002-3005 of RCRA, 42 U.S.C. §§ 6922-6925, U.S. EPA promulgated regulations, codified at 40 C.F.R. Parts 260 through 279, governing generators and transporters of hazardous waste and facilities that treat, store, and dispose of hazardous waste.

11. Pursuant to Section 3006 of RCRA, 42 U.S.C. § 6926, U.S. EPA may authorize a state to administer the RCRA hazardous waste program in lieu of the federal program when the Administrator finds that the state program meets certain conditions.

12. Any violation of regulations promulgated pursuant to Subtitle C or any state provision authorized pursuant to Section 3006 of RCRA constitutes a violation of RCRA, subject to the assessment of civil penalties and issuance of compliance orders as provided in Section 3008 of RCRA, 42 U.S.C. § 6928.

13. Pursuant to Section 3006(b) of RCRA, 42 U.S.C. § 6926(b), the Administrator of U.S. EPA granted the State of Wisconsin final authorization to administer a state hazardous

waste program in lieu of the federal government's base RCRA program effective January 31, 1986. 51 Fed. Reg. 3783 (Jan. 30, 1986).

14. On April 17, 2009, pursuant to Section 3006(b) of RCRA, 42 U.S.C. § 6926(b), U.S. EPA authorized revisions to the State of Wisconsin's hazardous waste management program. 74 Fed. Reg. 17785 (Apr. 17, 2009). On September 1, 2020, the State of Wisconsin promulgated revised and renumbered hazardous waste management program regulations. Because U.S. EPA has not yet authorized the State's revised regulations, the regulations U.S. EPA authorized on April 17, 2009 remain in effect.

15. Under Section 3008(a) of RCRA, 42 U.S.C. § 6928(a), U.S. EPA may issue an order assessing a civil penalty for any past or current violation, requiring compliance immediately or within a specified period, or both.

Factual Allegations

16. Respondent was and is a "person" as defined by Wis. Admin. Code s. NR 660.10(90) and Section 1004(15) of RCRA, 42 U.S.C. § 6903(15).

17. Respondent is an "owner" or "operator," as those terms are defined under Wis. Admin. Code s. NR 660.10(87) and (88) of a facility located at 200 Sime Ave., Tomah, WI 54660 (U.S. EPA ID No. WID030005243) (the "Facility").

18. At all times relevant to this Complaint, Respondent's Facility consisted of land and structures, other appurtenances, and improvements on the land, used for treating, storing, or disposing of hazardous waste.

19. Respondent's Facility is a "facility," as that term is defined under Wis. Admin. Code s. NR 660.10(43).

20. Respondent's actions and processes at the Facility cause the production of

“hazardous waste,” as that term is defined under Wis. Admin. Code ss. NR 660.10(52) and 661.03.

21. Respondent is a “generator” of hazardous waste, as that term is defined under Wis. Admin. Code s. NR 660.10(50).

22. In at least 2017 and 2019, Respondent generated 1,000 kilograms or greater of hazardous waste in some calendar months (qualifying it as a “Large Quantity Generator”), which it shipped off-site to a treatment, storage, or disposal facility within the United States.

23. On November 15, 2021, U.S. EPA sent to Respondent a Notice of Potential RCRA Violations and Opportunity for Settlement.

24. The Notice letter identified potential RCRA violations, and an option and timeline for resolution of the matter through a streamlined settlement process.

25. The goal of the streamlined settlement process is to quickly and efficiently assess and resolve the matter, bring the facility into compliance, and enter into an agreed upon CAFO.

26. Thereafter, Respondent engaged with U.S. EPA to expeditiously assess the matter agree to the entry of this CAFO.

Alleged Violations

Count I: Notification of Change of Hazardous Waste Activity

27. Complainant incorporates paragraphs 1 through 26 of this CAFO as though set forth in this paragraph.

28. Pursuant to Wis. Admin. Code ss. NR 662.010(2) and 662.220(2) and (3), a generator must determine the quantity of hazardous waste generated per month, so as to allow the generator to determine the applicability of the provisions of Wis. Admin. Code ch. NR 662 that are dependent on quantity generated per month.

29. Pursuant to Section 3010(a) of RCRA, 42 U.S.C. § 6930(a), generators are required to file with an authorized State a notification (or if necessary, a subsequent notification) including the types of wastes handled and the type of hazardous waste activity (*e.g.*, change to Large Quantity Generator status).

30. Section 3010(a) of RCRA, 42 U.S.C. § 6930(a), is implemented through EPA Form 8700-12 (OMB 2050-0024), which requires notification if, among other things, a generator's hazardous waste activity changes to Large Quantity Generator status.

31. From at least 2017 until 2019, Respondent did not submit a notification of the change of the Facility's type of hazardous waste activity to Large Quantity Generator status in relevant months, in violation of Section 3010(a) of RCRA, 42 U.S.C. § 6930(a).

32. On July 2, 2020, Respondent filed EPA Form 8700-12 with the State of Wisconsin, providing notification of the Facility's Large Quantity Generator status.

Count II: Annual Reporting

33. Complainant incorporates paragraphs 1 through 26 of this CAFO as though set forth in this paragraph.

34. Pursuant to Wis. Admin. Code s. NR 662.041, a generator of more than 1,000 kilograms of hazardous waste must provide to the director or the director's designee the data necessary for the department to prepare and submit Wisconsin's hazardous waste report as required. An Annual Report is due by March 1 of each year, covering the preceding calendar year. Each Annual Report for odd-numbered years shall include the information specified in Wis. Admin. Code s. NR 662.041(3).

35. In 2018 and 2020, Respondent did not prepare and submit a complete annual report for the Facility to the Wisconsin Department of Natural Resources by March 1 for the preceding

calendar years, in violation of Wis. Admin. Code s. NR 662.041.

Compliance Order

36. Pursuant to Section 3008(a)(3) of RCRA, 42 U.S.C. § 6928(a)(3), Respondent is hereby ordered to comply with the following requirements as expeditiously as possible and no later than 30 days from the effective date of this CAFO.

37. Respondent shall file with the Wisconsin Department of Natural Resources an updated Notification of RCRA Subtitle C Activities for the Facility (e.g., Site Identification Form 8700-12), including the types of wastes handled and the type of hazardous waste activity (e.g., change to Large Quantity Generator status), for the years 2017 and 2019. The updated Notification may be filed along with the Annual Hazardous Waste Reports required under Paragraph 38.

38. Respondent shall file with the Wisconsin Department of Natural Resources complete Annual Hazardous Waste Reports for the Facility that cover the years 2017 and 2019.

39. Respondent shall submit the following certification to U.S. EPA that it has complied with the requirements in paragraphs 36–38, above:

I certify under the penalty of law that based on my review of all relevant information, documents, and inquiring of those individuals immediately responsible for providing all relevant information and documents, The Toro Company is in compliance with the requirements of this Compliance Order. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment.

Date _____ Signature and Title _____

40. If unable to certify compliance in accordance with paragraph 39, Respondent shall submit notification explaining why it is unable to comply, the actions it is taking to comply, and a proposed date that it will comply.

41. Respondent shall submit all certifications and notifications required under the Compliance Order to:

Land Enforcement and Compliance Assurance Branch
Enforcement and Compliance Assurance Division
U.S. EPA, Region 5
R5lecab@epa.gov

And

Andrea Dierich
Enforcement and Compliance Assurance Division
U.S. EPA, Region 5
Dierich.andrea@epa.gov

Civil Penalty Order

42. Pursuant to Section 3008(a)(3) of RCRA, 42 U.S.C. § 6928(a)(3), Complainant determined that an appropriate civil penalty to settle this action is \$22,944. In determining the penalty amount, Complainant took into account the above Factual Allegations, the seriousness of the violations, any good faith efforts to comply with the applicable requirements, and other factors as justice may require. Complainant also considered U.S. EPA's RCRA Civil Penalty Policy, dated June 23, 2003.

43. Within 30 days after the effective date of this CAFO, Respondent must pay a \$22,944 civil penalty for the RCRA violations by:

For checks sent by regular U.S. Postal Service mail, sending a cashier's or certified check, payable to "Treasurer, United States of America," to:

U.S. EPA
Fines and Penalties
Cincinnati Finance Center
P.O. Box 979077
St. Louis, Missouri 63197-9000

The check must state Respondent's name and the docket number of this CAFO.

For checks sent by express mail, sending a cashier's or certified check, payable to "Treasurer, United States of America," to:

U.S. Bank
Government Lockbox 979077
U.S. EPA Fines and Penalties
1005 Convention Plaza
Mail Station SL-MO-C2-GL
St. Louis, Missouri 63101

The check must state Respondent's name and the docket number of this CAFO.

For wire transfer, sending funds electronically, payable to "Treasurer, United States of America," to:

Federal Reserve Bank of New York
ABA No. 021030004
Account No. 68010727
33 Liberty Street
New York, New York 10045
Field Tag 4200 of the Fedwire message should read:
"D 68010727 Environmental Protection Agency"

In the comment or description field of the wire transfer, state Respondent's name and the docket number of this CAFO.

For ACH electronic funds transfer, sending funds electronically, payable to "Treasurer, United States of America," to:

US Treasury REX / Cashlink ACH Receiver
ABA: 051036706
Account Number: 310006, Environmental Protection Agency
CTX Format Transaction Code 22 – checking

For online payment, following the instructions found here:

WWW.PAY.GOV

Use the Search Public Forms option and enter 'sfo 1.1' in the search field.
Open form and complete required fields.

44. Respondent must send a notice of payment that states Respondent's name and the case docket number to EPA at the following addresses when it pays the penalty:

Regional Hearing Clerk (E-19J)
U.S. EPA, Region 5
77 West Jackson Boulevard
Chicago, Illinois 60604
whitehead.ladawn@epa.gov

Land Enforcement and Compliance Assurance Branch
Enforcement and Compliance Assurance Division
U.S. EPA, Region 5
R5lecab@epa.gov

Andrea Dierich
Enforcement and Compliance Assurance Division
U.S. EPA, Region 5
Dierich.andrea@epa.gov

Adam Mittermaier
Office of Regional Counsel
U.S. EPA, Region 5
mittermaier.adam@epa.gov

45. This civil penalty is not deductible for federal tax purposes.

46. If Respondent does not timely pay the civil penalty, U.S. EPA may bring an action to collect any unpaid portion of the penalty with interest, handling charges, nonpayment penalties, and the United States enforcement expenses for the collection action. The validity, amount, and appropriateness of the civil penalty are not reviewable in a collection action.

47. Pursuant to 31 C.F.R. § 901.9, Respondent must pay the following on any amount overdue under this CAFO. Interest will accrue on any amount overdue from the date payment was due at a rate established by the Secretary of the Treasury pursuant to 31 U.S.C. § 3717(a)(1). Respondent must pay a \$15 handling charge each month that any portion of the penalty is more than 30 days past due. In addition, Respondent must pay a 6 percent per year penalty on any principal amount 90 days past due.

General Provisions

48. Respondent certifies that it is complying fully with the statutory and regulatory

provisions alleged violated in this CAFO.

49. The parties consent to service of this CAFO by e-mail at the following valid e-mail addresses: mittermaier.adam@epa.gov (for Complainant), and paul.guerra@toro.com (for Respondent).

50. This CAFO resolves only Respondent's liability for federal civil penalties for the violations alleged in the CAFO.

51. This CAFO does not affect the right of U.S. EPA or the United States to pursue appropriate injunctive or other equitable relief or criminal sanctions for any violations of law.

52. Payment of the civil penalty does not affect Respondent's continuing obligation to comply with RCRA and other applicable federal, state, or local laws or permits.

53. This CAFO is a "final order" for purposes of 40 C.F.R. § 22.31, U.S. EPA's RCRA Civil Penalty Policy, and U.S. EPA's Hazardous Waste Civil Enforcement Response Policy (December 2003).

54. The terms of this CAFO bind Respondent, its successors, and assigns.

55. Each person signing this agreement certifies that he or she has the authority to sign for the party whom he or she represents and to bind that party to its terms.

56. Each party agrees to bear its own costs and attorney's fees in this action.

57. This CAFO constitutes the entire agreement between the parties.

The Toro Company, Inc., Respondent

12/15/2021


Date

Paul C Guerra

Paul Guerra
Director of Operations
The Toro Company, Inc.

United States Environmental Protection Agency, Complainant

Date

MICHAEL HARRIS  Digitally signed by
MICHAEL HARRIS
Date: 2022.01.13
11:27:05 -06'00'

Michael D. Harris
Division Director
Enforcement and Compliance Assurance
Division

In the Matter of:
The Toro Company, Inc.
Docket No. RCRA-05-2022-0005

Final Order

This Consent Agreement and Final Order, as agreed to by the parties, shall become effective immediately upon filing with the Regional Hearing Clerk. This Final Order concludes this proceeding pursuant to 40 C.F.R. §§ 22.18 and 22.31. IT IS SO ORDERED.

ANN COYLE Digitally signed by ANN
COYLE
Date: 2022.01.14
14:46:58 -06'00'

Date

Ann L. Coyle
Regional Judicial Officer
United States Environmental Protection Agency
Region 5

Consent Agreement and Final Order
In the Matter of: The Toro Company
Docket Number: **RCRA-05-2022-0005**

CERTIFICATE OF ELECTRONIC MAILING

I certify that I served a true correct a copy of the foregoing **Consent Agreement and Final Order**, docket number **RCRA-05-2022-0005** , which was filed on **January 24, 2022** , in the following manner to the following addressees:

Copy by E-mail to
Attorney for Respondent:

Paul Guerra
paul.guerra@toro.com

Copy by E-mail to
Attorney for Complainant:

Adam Mittermaier
mittermaier.adam@epa.gov

Copy by E-mail to
EPA enforcement staff contact:

Andrea Dierich
dierich.andrea@epa.gov

Copy by E-mail to
Regional Judicial Officer

Ann Coyle
coyle.ann@epa.gov

Dated: _____

Regional Hearing Clerk
U.S. Environmental Protection Agency, Region 5